The United States-United Kingdom Social Security Agreement is similar in objective to the social security agreements with Austria, Belgium, Canada, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, The Netherlands, Norway, Portugal, Spain, Sweden, and Switzerland. Such bilateral agreements provide for limited coordination between the U.S. and foreign social security systems to eliminate dual social security coverage and taxation, and to help prevent the loss of benefit protection that can occur when workers divide their careers between two countries.

The Supplementary Agreement, which would amend the 1984 Agreement to update and clarify several of its provisions, is necessitated by changes that have occurred in U.S. and English law in recent years. Among other things, the Supplementary Agreement removes certain restrictions in the original agreement concerning payment of UK disability benefits to residents of the United States. The Supplementary Agreement will also make a number of minor revisions in the Agreement to take account of other changes in U.S. and English law that have occurred in recent years.

The United States-United Kingdom Social Security Agreement, as amended, would continue

to contain all provisions mandated by section 233 and other provisions that I deem appropriate to carry out the provisions of section 233, pursuant to section 233(c)(4) of the Act.

I also transmit for the information of the Congress a report prepared by the Social Security Administration explaining the key points of the Supplementary Agreement, along with a paragraph-by-paragraph explanation of the effect of the amendments on the principal agreement and the related administrative arrangement. Annexed to this report is the report required by section 233(e)(1) of the Act on the effect of the Agreement, as amended, on income and expenditures of the U.S. Social Security program and the number of individuals affected by the amended Agreement. The Department of State and the Social Security Administration have recommended the Supplementary Agreement and related documents to me.

I commend the United States-United Kingdom Supplementary Social Security Agreement and related documents.

WILLIAM J. CLINTON

The White House, February 25, 1997.

## Memorandum on Federal Policies Targeted to Children in Their Earliest Years

February 24, 1997

Memorandum for the Heads of Executive Departments and Agencies

Subject: Federal Policies Targeted to Children in Their Earliest Years

Over the past few years, scientific research has demonstrated that the earliest years of life—before children reach school-age—are critical to cognitive, emotional, and physical development. We know that emotional nourishment, intellectual stimulation, parental and community support, good nutrition, proper health care, quality child care, and safe housing during the first years of life form the foundation for a child's ability to learn, thrive in school, work productively, and contribute fully to society.

Across the Federal Government, we are making great strides to enhance development during the earliest years of life by investing in research, educating parents and care-givers, and supporting programs that provide early intervention to disadvantaged families. I am committed to accelerating our efforts to target the earliest years of life. We all have a stake in ensuring that every child is given the opportunity to fulfill his or her God-given potential.

Today, I am directing the heads of executive departments and agencies to report to me within 30 days with:

a comprehensive list and assessment of existing projects and programs funded by your agency that target the earliest years of life—including any existing qualitative

- or quantitative evidence of success, as well as current funding levels and number of clients served—and a description of any proposed improvements to such projects and programs.
- a comprehensive list and assessment of any planned projects and programs of your agency that target the earliest years of life, including projected funding levels and number of clients to be served; and
- specific proposals for additional projects and programs this year that could be undertaken to improve the earliest years of life that do not require new spending or

that fall within the proposals in the FY 1998 Budget, or that could be developed for consideration in the FY 1999 Budget, within the limits of my Balanced Budget Plan

I am also directing the establishment of a senior level interagency working group to share, examine, and develop these assessments and proposals.

WILLIAM J. CLINTON

NOTE: This memorandum was released by the Office of the Press Secretary on February 26.

## Remarks Welcoming President Eduardo Frei of Chile February 26, 1997

President Frei, Mrs. Frei, members of the Chilean delegation, distinguished guests. On behalf of the American people, I am delighted to welcome President Frei back to the United States and to return the warm hospitality the people of Chile showed to the First Lady when she visited there 2 years ago.

Today the countries of our hemisphere stand together facing a new era. Never have the Americas been more free or more prosperous. Never have we had a better opportunity to create a community of nations united by shared values and common purpose. Now, by acting together to deepen our democracy, to spur economic growth, to strengthen our partnership, the United States and Chile can bring concrete benefits to our own people, to all the Americas, and to the world and fulfill the promise of our times.

Chile's return to democracy, a heroic and courageous struggle, has helped to fuel freedom's march all across our hemisphere. Its economic reforms have set the standard for success throughout our region with impressive growth, unmatched financial stability, and high rates of job creation and the reduction of poverty.

During the last 3 years, Mr. President, your determination to expand opportunity at home and forge new links abroad has displayed the power of open societies and open markets to lift the lives of our people. The friendship we celebrate today has its roots in the fight for

freedom that gave birth to both our countries. Almost two centuries ago, in 1811, that shared heritage was reflected in Chile's decision to hold its first national congress on July 4th, the anniversary of our own independence.

Now our ties are bearing fruit in a growing partnership that advances our ideals and our interests. Just as we joined hands to help peace take hold in El Salvador, we are working side by side to keep peace on the border between Peru and Ecuador and to help them reach a lasting settlement. Together we are striving to follow the roadmap set by our hemisphere's 34 democracies in the Miami Summit of the Americas in 1994. We are working to make trade in the Americas more free and fair, the key to jobs and growth and opportunity for all our people in the next century. And by advancing human rights, fighting drugs, and protecting the air and the water we share, we are proving that democracies deliver.

And now our sights are set on the second summit, which Chile will host in March of 1998. We must consolidate the historic advance of the Americas from dictatorship, war, and command economies to democracy, cooperation, and open markets.

Mr. President, almost 30 years ago your father, President Eduardo Frei Montalva, said, "Great perspectives will open before us if we are united." Today the United States and Chile